

**OFFICE OF THE BOARD OF COUNTY COMMISSIONERS  
OF BLAINE COUNTY  
REGULAR MEETING OF THE DECEMBER 2012 SESSION**

**Second Day**

**Tuesday, December 11, 2012**

Pursuant to Statutory Provisions, the Board of Blaine County Commissioners (BCC) met this day at 9:00 a.m. Present were Chairman Angenie McCleary, Commissioner Lawrence Schoen, Commissioner Jacob Greenberg; County Administrator Derek Voss; County Clerk JoLynn Drage; Operations Director Char Nelson; Recording Secretary Sunny Grant; and *Idaho Mountain Express* reporter Kate Wutz.

Chairman McCleary called the meeting to order at 9:02 a.m.

**PUBLIC COMMENT - NONE**

**BLAINE COUNTY AMBULANCE DISTRICT**

**Schoen moved, seconded by Greenberg, to convene as the Blaine County Ambulance District. Motion carried unanimously.**

**• Ambulance Bid Opening**

Also present: Wood River Fire Protection District Chief Bart Lassman; and Ketchum Fire Chief Mike Elle.

The BCC opened the following responses to an RFP for an ambulance vehicle:

Rocky Mountain Ambulance Sales and Service, Inc. .... Total bid \$137,900  
Bron Northwest, Inc. submitted a letter that they were not able to offer a bid at this time.  
Sawtooth Emergency Vehicles .....\$136,898 including delivery.

Chiefs Lassman and Elle reviewed the bids and recommended the Ambulance District accept the low bid from Sawtooth Emergency Vehicles.

**Schoen moved, seconded by Greenberg, to accept the bid from Sawtooth Emergency Vehicles for a 2013 Chevy Silverado 3500 Mark ambulance at a total price, including delivery, of \$136,898. Motion carried unanimously.**

The BCC suggested a discussion regarding 700MHz radios in Blaine County. Agencies need to understand the proposed additional \$1 telephone bill surcharge in order to support it.

The Ambulance District met with St. Luke's last week to make minor changes in the Interfacility Transfer contract. St. Luke's now does its own interfacility transfers. When the hospital is short-staffed, the Ambulance District provides backup.

**Greenberg moved, seconded by Schoen, to reconvene as the Blaine County Board of Commissioners.**

**COUNTY DEPARTMENT REPORTS, DISCUSSION and CONSIDERATION**

**Claims** – Chief Deputy Clerk Leslie Londos

- Chief Deputy Clerk Leslie Londos presented the claims.

**Schoen moved, seconded by Greenberg, to approve claims dated December 6, 2012, Batch 1 and Batch 2. Motion carried unanimously.**

ajv112012	<b>Nov-2012</b>		
<b>FUND 01</b>	<b>AGAINST GENERAL FUND</b>		
Blaine County Employees	Salaries November 1	\$ 254,055.30	
Blaine County Employees	Salaries November 15	\$ 259,806.18	
Blaine County Employees	Salaries November 29	\$ 258,673.48	
Total November FICA		\$ 56,509.76	
Total November Benefits		\$ 169,534.40	
Total November Bills		\$ 388,704.52	
Combined Total November Expense			\$ 1,387,283.64
<b>FUND 02</b>	<b>AGAINST ROAD &amp; BRIDGE</b>		
Blaine County Employees	Salaries November 1	\$ 24,651.80	
Blaine County Employees	Salaries November 15	\$ 25,724.00	
Blaine County Employees	Salaries November 29	\$ 25,009.21	
Total November FICA		\$ 5,459.20	
Total November Benefits		\$ 18,032.61	
Total November Bills		\$ 142,689.89	
Combined Total November Expense			\$ 241,566.71

<b>FUND 03</b>	<b>AGAINST ELECTION CONSOLIDATION</b>		
Blaine County Employees	Salaries November 1	\$ 813.68	
Blaine County Employees	Salaries November 15	\$ 1,144.24	
Blaine County Employees	Salaries November 29	\$ 581.20	
Total November FICA		\$ 194.24	
Total November Benefits		\$ -	
Total November Bills		\$ 1,581.00	
Combined Total November Expense			\$ 4,314.36
<b>FUND 04</b>	<b>AGAINST AMBULANCE</b>		
Total November Bills		\$ 169,460.17	\$ 169,460.17
<b>FUND 06</b>	<b>AGAINST DISTRICT COURT</b>		
Blaine County Employees	Salaries November 1	\$ 1,950.75	
Blaine County Employees	Salaries November 15	\$ 1,950.75	
Blaine County Employees	Salaries November 29	\$ 1,950.75	
Total November FICA		\$ 447.72	
Total November Benefits		\$ 1,156.72	
Total November Bills		\$ 20,770.93	
Combined Total November Expense			\$ 28,227.62
<b>FUND 07</b>	<b>AGAINST COUNTY FAIR</b>		
Total November Bills		\$ -	\$ -
<b>FUND 11</b>	<b>AGAINST PUBLIC HEALTH</b>		
Total November Bills		\$ 20,051.00	\$ 20,051.00
<b>FUND 12</b>	<b>AGAINST HISTORICAL SOC. &amp; MUSEUM</b>		
Total November Bills		\$ -	\$ -
<b>FUND 16</b>	<b>AGAINST CHARITY &amp; INDIGENT</b>		
Blaine County Employees	Salaries November 1	\$ 1,803.20	
Blaine County Employees	Salaries November 15	\$ 1,803.20	
Blaine County Employees	Salaries November 29	\$ 1,803.20	
Total November FICA		\$ 342.14	
Total November Benefits		\$ 1,320.77	
Total November Bills		\$ 4,361.42	
Combined Total November Expense			\$ 11,433.93
<b>FUND 17</b>	<b>AGAINST JR. COLLEGE TUITION</b>		
Total November Bills		\$ 59,400.00	\$ 59,400.00
<b>FUND 20</b>	<b>AGAINST REVALUATION</b>		
Blaine County Employees	Salaries November 1	\$ 9,912.92	
Blaine County Employees	Salaries November 15	\$ 9,599.81	
Blaine County Employees	Salaries November 29	\$ 9,599.83	
Total November FICA		\$ 2,166.67	
Total November Benefits		\$ 8,099.69	
Total November Bills		\$ 1,258.39	
Combined Total November Expense			\$ 40,637.31
<b>FUND 22</b>	<b>AGAINST RECYCLE CENTER</b>		
Blaine County Employees	Salaries November 1	\$ 5,510.60	
Blaine County Employees	Salaries November 15	\$ 4,438.41	
Blaine County Employees	Salaries November 29	\$ 5,153.20	
Total November FICA		\$ 1,150.98	
Total November Benefits		\$ 3,763.81	
Total November Bills		\$ 12,124.68	
Combined Total November Expense			\$ 32,141.68
<b>FUND 23</b>	<b>AGAINST SOLID WASTE</b>		
Total November Bills		\$ 6,036.37	\$ 6,036.37
<b>FUND 27</b>	<b>AGAINST NOXIOUS WEEDS</b>		
Blaine County Employees	Salaries November 1	\$ 3,941.76	
Blaine County Employees	Salaries November 15	\$ 3,946.80	
Blaine County Employees	Salaries November 29	\$ 4,009.04	
Total November FICA		\$ 850.36	
Total November Benefits		\$ 2,852.84	
Total November Bills		\$ 568.45	
Combined Total November Expense			\$ 16,169.25
<b>FUND 31</b>	<b>AGAINST PSF BOND REDEMPTION</b>		
Total November Bills		\$ -	\$ -

<b>FUND 35</b>	<b>AGAINST NURSING HOME</b>		
Total November Bills		\$ 182,550.17	\$ 182,550.17
<b>FUND 37</b>	<b>AGAINST SNOWMOBILE</b>		
Total November Bills		\$ -	\$ -
<b>FUND 38</b>	<b>AGAINST WATERWAYS</b>		
Total November Bills		\$ 2,415.02	\$ 2,415.02
<b>FUND 46</b>	<b>AGAINST E-911 EMERGENCY COMM</b>		
Blaine County Employees	Salaries November 1	\$ 4,546.40	
Blaine County Employees	Salaries November 15	\$ 4,546.40	
Blaine County Employees	Salaries November 29	\$ 4,546.40	
Total November FICA		\$ 999.28	
Total November Benefits		\$ 2,993.92	
Total November Bills		\$ 32,776.59	
Combined Total November Expense			\$ 50,408.99
<b>FUND 51</b>	<b>AGAINST LAND WATER &amp; WILDLIFE LEVY</b>		
Total November Bills		\$ 5,744.00	\$ 5,744.00
<b>FUND 81</b>	<b>AGAINST LIABILITY INSURANCE</b>		
Total November Bills		\$ 1,383.20	\$ 1,383.20
<b>TOTAL ALL FUNDS</b>			<b>\$ 2,259,223.42</b>

**Sheriff – Gene Ramsey**

- 31 inmates in jail this morning, 9 are Idaho Department of Corrections (IDOC) inmates, 5 are from Jerome.
- The jail received a payment from Social Security. When the jail incarcerates someone on Social Security, the benefits offset the cost of the jail.
- Corey Weatherly is back on duty.
- Ramsey attended Idaho Sheriff’s Association meeting last week. The meeting included a class on budgeting. Blaine County’s budget process is way ahead of other Idaho counties.
- The jail didn’t expend all its budgeted funds on jail programs since one of the teachers left mid-year. The jail was granted an extension on the programs, and started a replacement literacy program.
- The Jail applied for a grant to get a new fingerprint machine that will interface with the state system. This should result in some maintenance savings

**Clerk’s Report – JoLynn Drage**

- Tax payments were adequate to cover a bill waiting for payment in the Capital Improvement Fund. Resolution 2012-62 to loan money from the General Fund to the Capital Improvement Fund is no longer necessary, and has been removed from today’s Consent Calendar.

**Operations Director – Char Nelson**

- Operations just received the Deer Creek Bridge Erwin Excavation bill. The bridge should be right at budget.
- Federal standards require all warning and regulatory signs be reflective by 2018. Road and Bridge has \$30,000 budgeted for signs, and has applied for an additional \$30,000 grant.
- Blaine County is interested in purchasing some equipment at the District IV ITD auction.
- Blaine County is in the process of sending letters to Hulen Meadows homeowners who have right-of-way encroachments. The letters ask individuals to remove encroachments next spring. The Hulen Meadows Homeowners Association supports removing the encroachments since they want to put in new water lines next spring.
- The recycling brochure is being printed. People with questions not answered in the brochure are directed to the 5BRecycles website. Staff will be sure Clear Creek Disposal and ERC websites are up to date and accurate with 5BRecycles information; and request they have 5BRecycles.com links on their sites.
- Nelson will attend Wood River High School Environmental Club meeting to explain how 5BRecycles works and see how the Recycle Club can participate.

**County Administrator – Derek Voss**

- Voss met with Blaine County Disaster Services Coordinator Chuck Turner regarding the Blaine County Homeland Security All Hazards Mitigation Plan. The County must participate in order to receive federal funds.
- Resolution 2012-61 on today’s Consent Agenda authorizes transfer of \$74,000 in FY2012 unspent funds from the Blaine County General Fund Unappropriated Reserve into the Consolidated Emergency Communications Trust Account. The Trust Account is reflected in the FY2012 Agreement with Consolidated Emergency partners.

**CONTRACTS, GRANTS AND AGREEMENTS DISCUSSION AND CONSIDERATION**

- **Contract for Services with Region IV Development** ..... Record #

- **Daverman Floodplain Conditional Use Permit Security Agreement with Blaine County** ..... Record #

Also present: Blaine County Planning Assistant Michele Johnson.

This is a standard security agreement insuring conditions of approval are met.

- **Contract for Services with Blaine County Historical Museum** ..... Record #604033
- This is paid twice a year, at their request.

**Greenberg moved, seconded by Schoen, to approve the following contracts: Contract for Services with Region IV Development, Contract for Services with the Blaine County Historical Museum, and the Daverman Floodplain Conditional Use Permit Security Agreement with Blaine County. Motion carried unanimously.**

**Schoen moved, seconded by Greenberg, to amend today’s December 11, 2012 agenda to remove Resolution 2012-62 from the Consent Calendar. Motion carried unanimously.**

**CONSENT CALENDAR**

- **Resolution 2012-60 authorizing destruction of auditor’s records** ..... Record #604040
- **Resolution 2012-61 authorizing transfer of funds from the Blaine County General Fund Unappropriated Reserve to the Consolidated Emergency Communications Trust Account** ..... Record #604041

**Schoen moved, seconded by Greenberg, to approve the Consent Calendar for December 11, 2012.**

**BOARD REPORTS, DISCUSSION and CONSIDERATION**

**Southern Idaho Solid Waste District Regular Meeting** – Schoen  
No update since last meeting.

**Idaho Water Users Association** – Schoen

Update on water issues across the state and statewide priorities, and how they affect Blaine County. Aquifer recharge will be a hot topic in the Legislature this year. Carey and its municipal rights have been impacted by issues related to draws out of the Eastern Snake Plain Aquifer.

One topic discussed was selling pollution credits. This isn’t a big issue on the Big Wood River because all municipal waste treatment discharge services currently comply with State Code and put high quality water back into the river

**Board Reports are continued later in today’s meeting.**

**SKILLED NURSING RFP PROCESS DISCUSSION AND CONSIDERATION**

Also present: Blaine County Chief Deputy Prosecuting Attorney Tim Graves, Blaine Manor Board Chairman Marsha Riemann, Blaine Manor Board member Linda Haavik; Blaine Manor Administrator Gail Goglia; Croy Canyon Ranch Foundation Executive Director Kathleen Eder; St. Luke’s Wood River Medical Center representative John Gaeddert; Peter Candy; and *Idaho Mountain Express* reporter Kate Wutz.

Croy Canyon Ranch Foundation (CCRF) wants to revise their skilled nursing care response to the Blaine County RFP. CCRF realizes the BCC is concerned about financing the independent living component of CCRF through a general obligation bond. CCRF suggests their skilled nursing facility be phased, which would remove independent living from the bond and reduce the cost of the bond.

Blaine County Chief Deputy Prosecuting Attorney Tim Graves said the BCC’s RFP process is not regulated by Idaho Code. CCRF has already provided a proposal, so this is not considered a whole new proposal. A revised proposal creates timing issues, since the BCC is close to decision-making and is unlikely to extend the process to allow for a new set of proposal presentations.

The BCC is willing to allow the proposals to evolve, and could consider a hybrid program. The BCC’s goal has always been the best skilled nursing possible and a seamless transition from Blaine Manor to the long-term facility. BCC is open to changes and modifications from any of the responders.

Blaine County taxpayers will want to know what is proposed for the future of senior care in Blaine County if they are asked to vote in May.

**PUBLIC COMMENT:**

Linda Haavik said Blaine Manor expected to make modifications throughout the RFP process. The Blaine Manor Board would like to know what the BCC thinks about the current TanaBell-Blaine Manor proposal so they can refine it if advised.

Kathleen Eder emphasized that independent living is still a vital part of the CCRF project. A state bond financing agency has told CCRF they think financing independent living is possible, but CCRF is investigating other financing methods in the meantime.

The BCC's next steps include to clarify legal issues, then move forward with the evaluation process.

## **SUN VALLEY CITY-BLAINE COUNTY MEMORANDUM OF UNDERSTANDING**

**ON SUN VALLEY AREA OF CITY IMPACT** relating to notice of development projects on certain public lands beyond the designated Sun Valley Area of City Impact.

Also present: Blaine County Senior Planner Kathy Grotto; Code Compliance Specialist Diane Shay; Blaine County Land, Water and Wildlife Levy Advisory Board Coordinator Clare Swanger; and *Idaho Mountain Express* reporter Kate Wutz.

The BCC approved the Sun Valley Area of City Impact Ordinance and map on October 29. This Memorandum of Understanding is Blaine County's acknowledgement that the City of Sun Valley would like input in areas outside Sun Valley's Area of City Impact. Sun Valley Councilman Nils Ribi will meet with the BCC at their January 8 Regular Meeting to work toward a mutually-acceptable MOU.

## **BOARD REPORTS, DISCUSSION and CONSIDERATION**

### **Associated Taxpayers of Idaho Conference – BCC**

All BCC attended the conference.

Greenberg found two presentations very interesting because they presented solutions to problems:

- Leonard Gilroy of the Reason Foundation suggested improving governmental efficiency through privatization and competition.
- Idaho State Representative Grant Burgoyne addressed the initiative to repeal personal property tax and its effect on counties. Blaine County receives about \$100,000 from personal property taxes. Counties could address loss of personal property tax revenue by shifting the cost burden of certain county services to the state. An alternative is for counties to discontinue services currently required by the State. The question is who's going to provide those services if the County doesn't.

The director of Idaho Association of Commerce and Industry (IACI) clearly stated their priority is the repeal of property tax in this Legislative Session. IACI is not concerned about the resulting lack of revenue. In Schoen's opinion, the Legislature has options to replace personal property tax, but is choosing to not consider them.

### **Blaine County Regional Transportation Committee – McCleary**

The Regional Transportation Committee received updates from its member jurisdictions, the Recreation District and School District on transportation issues. Topics discussed included:

- ITD is being asked to look at wildlife-vehicle collisions on Highway 75.
- Highway 75 improvements right-of-way work draft should be completed in the next few weeks.
- Ketchum's transportation hub and the Bellevue transportation center.
- Ketchum is considering different right-of-way configurations on Main Street, including three lanes.
- Sun Valley has a new city Administrator who will help with road issues, including grants.

### **Region IV Development Association – Schoen**

- The Board accepted its FY2012 audit.
- The Board approved a new marketing program for its various loan programs available within the multi-county district. There is money available for business start-up and expansion.
- Region IV employees have had salary cuts and no salary or benefits increase since 2007.
- Region IV member dues are based on the 1990 Census. The Board discussed updating its dues formula. There appears to be enough revenue this year that dues won't have to be increased.

### **Skilled Nursing Facility Tour – BCC**

Also present: Blaine Manor Board Chairman Marsha Riemann; Blaine Manor Board member Linda Haavik, Blaine Manor Administrator Gail Goglia.

The BCC recently toured three facilities: a SafeHaven assisted living facility, a skilled nursing facility operated by TanaBell that included short-term beds for rehabilitation, and a skilled nursing facility operated by SafeHaven that included psychiatric patients.

Greenberg found the tour both emotional and educational. The quality of care provided was remarkable for staff dedication, compassion and professionalism, regardless of the physical surroundings. The facilities made the most of what they had. The facilities were thriving, and there didn't seem to be a lot of vacancies.

Schoen agreed that each facility maximized its resources. It was clear that a more expensive facility provided more service than a less expensive facility. One SafeHaven facility included psychiatric care, and was older, with a majority of patients on Medicaid. The BCC was impressed with the compassionate care given these patients, a lot of whom would not be accepted anywhere else. There was a high nurse-to-patient ratio and the staff worked as a team. To keep people like this healthy and safe in a close environment takes great management skill.

McCleary said it was extremely valuable to see conditions in the different facilities. She saw compassion and dedication at each facility. McCleary made a point to question facility staff on their

inter-facility communication, employee satisfaction and employee training opportunities, community involvement and local volunteer efforts.

Voss said the tour was a humbling experience. Skilled nursing care is a complex issue with a variety of potential solutions. The BCC came away with a new respect for those who provide this service. It's important that the BCC stay focused on what is important to them and the community. The BCC needs to identify the market to be served. Different facilities serve different markets, from those who have no resources to those who have extensive resources. If Blaine County is going to subsidize a facility, who should be served by that subsidized facility?

The BCC did not visit a Greystone (proposed manager of Croy Canyon Ranch) facility. The nearest open Greystone facility is in Billings, Montana. CCRF offered a private plane to take the BCC to Billings. Voss said the private plane trip is not illegal, but agreed with the BCC that it would not be appropriate. The BCC agreed that a virtual tour of a Greystone facility similar to the proposed CCRF Blaine County facility would be good.

The BCC emphasized that Blaine County is looking for a local skilled nursing and assisted living facility to serve all socio-economic levels.

### **Idaho Association of Counties Phone Lawsuit**

The IAC is considering a multi-county lawsuit to pursue phone companies that don't collect the \$1.00 E-911 surcharge and/or do not properly allocate the collected fees to counties.

### **BREAK**

### **LAND USE AND BUILDING SERVICES HEARINGS**

- **Presentation of South Gateway Water Study** Joint meeting with Blaine County Commissioners, Ketchum City Council, Sun Valley Water and Sewer District, and Blaine County P&Z Commissioners

Also present: Blaine County P&Z Commissioner Mike O'Farrell; Ketchum Councilman Baird Gourlay, Ketchum Councilwoman Nina Jonas, Ketchum Community and Economic Development Director Lisa Horowitz; Ketchum Planning & Zoning Commissioner Steve Cook; South Gateway water consulting engineer Chuck Brockway; Brockway Engineering engineer Greg Sullivan; Sun Valley Water & Sewer District General Manager Pat McMahan; Sun Valley Water Sewer District Director Ed Cutter; Aspen Grove residents Ken Sockwell and Michelle Magagna; Sustain Blaine Executive Director Harry Griffith; Deborah Vignes; Joe Scott; Jo Lowe; and Sue Engelmann.

Blaine County has been looking at the South Gateway area for many years. Before further discussing potential density of the area, Ketchum, Blaine County, and the Sun Valley Water Sewer District partnered on a water availability study by Brockway Engineering to evaluate water supply for the southern Ketchum gateway area.

The Brockway study assumed three people per unit, multiple living units per structure. The average water diversion, according to the EPA, for this type of development is about 69.3 gallons per day per person. Assuming 5-15 units per acre, with irrigation around structures and small common areas, Brockway calculated about 1.96 acre feet of water per acre per year.

Existing water purveyors capable of supplying the area are City of Ketchum, Sun Valley Water & Sewer District; and the Mid Valley Water Company System (formerly called The Meadows System), which currently serves The Meadows trailer park and would serve Quail Creek Subdivision. The use of group or individual wells is not recommended, primarily because there would be too many penetrations into the aquifer.

Water is likely to come from the aquifer. Estimated total potable and irrigation consumptive demand is 336 acre feet per year. Brockway estimated 35% of irrigation water goes back into the aquifer. With three wells in the total area, pumping all at once (worst case scenario), the static water level of one well would decrease by 1.7 feet. Water coming into the valley in the underground aquifer and going through this area, based on U.S. Geological Survey, is estimated at about 30,000 acre feet per year. Consumptive use of this project, including potable and irrigation water, would be about 101.2 acre feet per year. The aquifer depletion of this project, using a maximum 15 units per acre, would be 3/10 of 1%, not a measurable amount over the year, and would not be detectable. The project would not deplete the aquifer.

Using USGS and University of Idaho data, water quality from local groundwater in this area would be acceptable for potable water and/or irrigation.

Things to consider:

- Fire flow requirements for the area, based on input from the Wood River Rural Fire Department, could be provided by the aquifer or an existing water distribution system. Any structure larger than 8,000sf must be sprinkled. Brockway doesn't think well yields will supply the required 2,500 gallons/minute fire flow. The development should consider elevated water storage somewhere in the system to provide short-term fire flows.
- Existing water purveyors, if they take on more area, will have to consider water rights. IDWR allows

